## Auditor's Management Report

for the

# Flemington-Raritan Regional School District

in the

County of Hunterdon New Jersey

for the

Fiscal Year Ended June 30, 2014

#### INDEPENDENT AUDITOR'S MANAGEMENT REPORT OF ADMINISTRATIVE FINDINGS FINANCIAL AND COMPLIANCE

#### TABLE OF CONTENTS

	<u>Page</u>
Independent Auditor's Report Scope of Audit	1 2
Administrative Practices and Procedures Insurance Official Bonds Tuition Charges	2 2 2
Financial Planning, Accounting and Reporting Examination of Claims Payroll Account Reserve for Encumbrances and Accounts Payable Unemployment Compensation Insurance Trust Fund Classification of Expenditures Board Secretary's Records Treasurer's Records Elementary and Secondary Education Act (E.S.E.A.)/Improving America's Schools Act (IASA) as Reauthorized by the No Child Left Behind Act of 2001 Other Special Federal and/or State Projects T.P.A.F. Reimbursement	2 3 3 3 3 3 4 4 4 4
School Purchasing Programs Contracts and Agreements Requiring Advertisement for Bids	5-6
School Food Service Student Body Activities/Athletic Funds Flemington/Raritan School Funds Application for State School Aid Pupil Transportation Follow-Up on Prior Year's Findings	7 8 8 8 8 8
Recommendations	9
Schedule of Audited Enrollments Schedule of Meal Count Activity Excess Surplus Calculation	10-12 13-14 15-16
Tax ID Number	<u>22-6001805</u>



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#### **INDEPENDENT AUDITOR'S REPORT**

Honorable President and Members of the Board of Education Flemington-Raritan Regional School District County of Hunterdon Flemington, New Jersey 08822

We have audited, in accordance with U.S. generally accepted auditing standards and <u>Government Auditing Standards</u> issued by the Comptroller General of the United States, the basic financial statements of the Flemington-Raritan Regional School District in the County of Hunterdon for the year ended June 30, 2014, and have issued our report dated October 21, 2014.

As part of our audit, we performed procedures required by the New Jersey Department of Education, and the findings and results are disclosed on the following pages, as listed in the accompanying table of contents.

This report is intended solely for the information of the Flemington-Raritan Regional School District, County of Hunterdon, New Jersey, the New Jersey Department of Education and federal and state audit awarding agencies and is not intended to be and should not be used by anyone other than these specified parties.

PUBLIC ACCOUNTAN

PUBLIC SCHOOL ACCOUNTANT NO. 93

October 21, 2014

#### SCOPE OF AUDIT

The audit covered the financial transactions of the Board Secretary/School Business Administrator and Treasurer of School Monies, the activities of the Flemington-Raritan Regional Board of Education, and the records of the various funds under the auspices of the Board of Education.

#### ADMINISTRATIVE PRACTICES AND PROCEDURES

#### <u>Insurance</u>

Insurance coverage was carried in the amounts as detailed in the District's CAFR (See Exhibit "J-20").

#### Official Bonds

NAME	POSITION	AMOUNT OF BONDS
Kay Hayes	Treasurer of School Monies	\$300,000.00
Stephanie Voorhees	Board Secretary/School Business Administrator	150,000.00
All Employees	Blanket Bond	500,000.00

Adequacy of insurance coverage is the responsibility of the Board of Education.

#### Tuition Charges

A comparison of tentative tuition charges and actual certified tuition charges was made.

#### FINANCIAL PLANNING, ACCOUNTING AND REPORTING

#### **Examination of Claims**

An examination of claims paid during the period under review did not indicate any discrepancies with respect to signatures, certification or supporting documentation.

#### FINANCIAL PLANNING, ACCOUNTING AND REPORTING (CONTINUED)

#### Payroll Account

The net salaries of all employees of the Board were deposited in the Net Payroll Account. Employees' payroll deductions and employer's share of fringe benefits were deposited in the Payroll Agency Account.

All payrolls tested were approved by the Superintendent and were certified by the President of the Board and the Board Secretary/Business Administrator.

Salary withholdings were promptly remitted to the proper agencies, including health benefits withholding due to the general fund.

The balances of funds on deposit in the Payroll Account are analyzed on a monthly basis.

#### **Reserve for Encumbrances and Accounts Payable**

A review of outstanding issued purchase orders was made as of June 30 for proper classification of orders as reserve for encumbrances and accounts payable without exception.

#### Unemployment Compensation Insurance Trust Fund

The Board has adopted the direct reimbursement method and has established an Unemployment Compensation Insurance Trust Fund.

#### **Classification of Expenditures**

The coding of expenditures was tested for proper classification in accordance with <u>N.J.A.C.</u>6A:23-2.2(g) as part of our test of transactions of randomly selected expenditure items. We also reviewed the coding of all expenditures included in our compliance and single audit testing procedures. In addition to randomly selecting a test sample, our sample specifically targeted administrative coding classifications to determine overall reliability and compliance with N.J.A.C. 6A:23A-2.4. As a result of the procedures performed, no errors were noted and no additional procedures were deemed necessary to test the propriety of expenditure classification.

#### **Board Secretary's Records**

The financial records, books of account and minutes of the Board Secretary were maintained in satisfactory condition and an encumbrance system was fully implemented.

#### FINANCIAL PLANNING, ACCOUNTING AND REPORTING (CONTINUED)

#### Treasurer's Records

The records maintained by the Treasurer of School Monies were in agreement with the records maintained by the Board Secretary/School Business Administrator.

## Elementary and Secondary Education Act (E.S.E.A.)/ Improving America's Schools Act (IASA) as Reauthorized by the No Child Left Behind Act of 2001

The E.S.E.A./NCLB financial exhibits are contained within the Special Revenue Section of the CAFR. This section of the CAFR documents the financial position pertaining to projects under Title I, Title II, and Title III of the Elementary and Secondary Education Act as amended and reauthorized.

The New Jersey Department of Education, Office of Fiscal Accountability and Compliance completed a fiscal audit of titled programs for the Elementary and Secondary Education Act (ESEA) and the Individuals with Disabilities Education Act (IDEA) Grants for the period July 1, 2012 through May 8, 2014. In a report dated September 11, 2014, the examination detailed fourteen findings and recommendations.

The Audit findings were discussed at a public meeting and a corrective action plan was approved by the Board of Education. The corrective action plan was submitted to the New Jersey Department of Education and is pending approval.

#### Other Special Federal and State Projects

The District's Special Projects were approved as listed on Schedule A and Schedule B located in the CAFR.

Our audit of the federal and state funds on a test basis, indicated that obligations and expenditures were incurred during the fiscal year or project period for which the project was approved.

The financial exhibits are contained within the Special Revenue Section of the CAFR. This section of the CAFR documents the financial position pertaining to the aforementioned special projects.

#### T.P.A.F. Reimbursement

Our audit procedures included a test of the biweekly reimbursements filed with the Department of Education for district employees who are members of the Teachers Pension and Annuity Fund. No exceptions were noted.

#### SCHOOL PURCHASING PROGRAMS

#### **Contracts and Agreements Requiring Advertisement for Bids**

#### N.J.S.A. 18A:18A-3 States:

"a. When the cost or price of any contract awarded by the purchasing agent in the aggregate, does not exceed in a contract year the total sum of \$17,500.00, the contract may be awarded by a purchasing agent when so authorized by resolution of the board of education without public advertising for bids and bidding therefore, except that the board of education may adopt a resolution to set a lower threshold for the receipt of public bids or the solicitation of competitive quotations. If the purchasing agent is qualified pursuant to subsection b. of section 9 of P.L. 1971 c. 198 (C.40A:11-9) the board of education may establish that the bid threshold may be up to \$36,000.00. Such authorization may be granted for each contract or by a general delegation of the power to negotiate and award such contracts pursuant to this section.

b. Commencing in the fifth year after the year in which P.L. 1999 c. 440 takes effect, and every five years thereafter, the Governor, in consultation with the Department of Treasury, shall adjust the threshold amount and the higher threshold amount which the board of education is permitted to establish as set forth in subsection a. of this section or the threshold amount resulting from any adjustment under this subsection, in direct proportion to the rise or fall of the index rate as that term is defined in N.J.S.A. 18A:18A-2 and shall round the adjustment no later than June 1 of every fifth year. The adjustment shall become effective on July 1of every year in which it is made. Any contract made pursuant to this section may be awarded for a period of 24 consecutive months, except that contracts for professional services pursuant to paragraph (1) of subsection a. of N.J.S.A. 18A:18A-5 may be awarded for a period not exceeding 12 consecutive months."

<u>N.J.S.A</u>.18A:18A-4 states, "Every contract for the provision or performance of any goods or services, the cost of which in the aggregate exceeds the bid threshold, shall be awarded only by resolution of the board of education to the lowest responsible bidder after public advertising for bids and bidding therefore, except as is provided otherwise in this chapter or specifically by any other law.

The board of education may, by resolution approve by the majority of the board of education and subject to subsections b. and c. of this section, disqualify a bidder who would otherwise be determined to be the lowest responsible bidder, if the board of education finds that it has had negative prior experience with the bidder."

Effective July 1, 2010 the bid thresholds in accordance with N.J.S.A. 18A:18A-3(as amended) and 18A:39-3 is \$26,000.00 and \$17,500.00 respectively. At its annual reorganization meeting, the Board appointed Stephanie Voorhees as the Qualified Purchasing Agent. In addition, at the July 19, 2010 meeting, the Board increased the bid threshold to \$36,000.00.

#### SCHOOL PURCHASING PROGRAMS (CONTINUED)

#### **Contracts and Agreements Requiring Advertisement for Bids (Continued)**

The Board of Education has the responsibility of determining whether the expenditures in any category will exceed the statutory thresholds within the fiscal year. Where question arises as to whether any contract or agreement might result in violation of the statute, the solicitor's opinion should be sought before a commitment is made.

Inasmuch as the system of records did not provide for an accumulation of payments for categories for the performance of any work or the furnishing or hiring of any materials or supplies, the results of such an accumulation could not reasonably be ascertained. Disbursements were reviewed, however, to determine whether any clear-cut violations existed.

The results of our examination indicated that no individual payments, contracts or agreements were made "for the performance of any work or the furnishing or hiring of any materials or supplies," in excess of the statutory thresholds where there had been no advertising for bids in accordance with the provisions of <u>N.J.S.A.</u>18A:18A-4.

Resolutions were adopted authorizing the awarding of contracts or agreements for "Professional Services" per <u>N.J.S.A.</u>18A:18A-5.

#### SCHOOL FOOD SERVICE

The financial transactions and statistical records of the School Food Services were maintained in satisfactory condition. The financial accounts, meal count records and eligibility applications were reviewed on a test-check basis. No exceptions were noted.

Cash receipts and bank records were review for timely deposit without exception.

The District utilizes a food service management company (FSMC) and is depositing and expending program monies in accordance with N.J.S.A. 18A:17-34, and 19-1 through 19-4.1. Provisions of the FSMC contract/addendum were reviewed and audited. The FSMC contract includes an operating results provision that the food service program will generate a \$100,000.00 profit. The operating results provision has been met.

Expenditures were separately recorded as food, labor and other costs. Vendor invoices were reviewed and costs verified. Inventory records on food and supply items were currently maintained and properly applied in determining the cost of food and supplies used. No exceptions were noted.

The cash disbursements records reflected expenditures for program related goods and services. The appropriated revenue and expenditure records were maintained in order to substantiate the non-profit status of the school food service. Net cash resources did not exceed three months average expenditures.

Time sheets were reviewed and labor costs verified. Payroll records were maintained on all School Food Services employees authorized by the board of education. No exceptions were noted.

The number of meals claimed for reimbursement was verified against sales and meal count records. As part of the claims review process the edit check worksheet was completed. Reimbursement claims were submitted in a timely manner. No exceptions were noted.

Applications for free and reduced price meals were reviewed for completeness and accuracy. The number of free and reduced price meals claimed as served did not exceed the number of valid applications on file, times the number of operating days, on a school by school basis. The free and reduced priced meal policy is uniformly administered throughout the School system. The required verification procedure for free and reduced price applications was completed and available for review. No exceptions were noted.

USDA Food Distribution Program commodities were received and an inventory was maintained on a first-in, first-out basis. No exceptions were noted.

Exhibits reflecting Child Nutrition Program operations are included in Section B of the CAFR.

#### STUDENT BODY ACTIVITIES/ATHLETIC FUNDS

#### FLEMINGTON-RARITAN SCHOOL FUNDS

A cash receipts and disbursement record were maintained in satisfactory condition.

All receipts were promptly deposited in the bank.

#### APPLICATION FOR STATE SCHOOL AID

Our audit procedures included a test of information reported in the October 15, 2013 Application for State School Aid (A.S.S.A) for on-roll, private schools for the handicapped, low income, and bilingual. We also performed a review of the district procedures related to its completion. The information on the A.S.S.A. was compared to the district workpapers with immaterial exceptions. The results of our procedures are presented in the Schedule of Audited Enrollments.

The district maintained workpapers on the prescribed state forms or their equivalent.

The district has adequate written procedures for the recording of student enrollment data.

#### PUPIL TRANSPORTATION

Our audit procedures included a test of on roll status reported in the 2013-2014 District Report of Transported Resident Students (DRTRS). The information that was included on the DRTRS was verified to the DRTRS Eligibility Summary Report without exception. The results of our procedures are presented in the Schedule of Audited Enrollments.

Our procedures also included a review of transportation related contracts and purchases. Based on our review, the district complied with proper bidding procedures and award of contracts. The bid specifications for the purchase of buses were in compliance with applicable statutes. No exceptions were noted in our review of transportation related purchases of goods and services.

#### FOLLOW-UP ON PRIOR YEAR'S FINDINGS

Not applicable

#### **RECOMMENDATIONS**

None

	2014-2015 Application for State School	ation for St		Aid		Ň	Sample for Verification	ation	Privat	te School:	<b>Private Schools for Disabled</b>	led
	Reported on A.S.S.A. On Roll	Repoi Work On	Reported on Workpapers On Roll		Firors	Sample Selected from Workpapers	Verified per Registers On Roll	Errors per Registers On Roll	Reported on A.S.S.A. as Private	Sample for Verifi-	Sample	Samole
	Full Shared	Ful	Shared	Full	Shared	Full Shared	Full Shared	Full Shared	Schools	cation	Verified	Errors
Half Day Preschool Full Day Preschool	9	9				~	£					
Half Day Kindergarten	206	206				18	18					
Full Day Kindergarten	26	26				2	2					
One	338	338				31	31					
Two	338	338				31	31					
Three	335	335				28	28					
Four	300	300				26	26					
Five	340	340				29	29					
Six	339	339				29	29					
Seven	372	372				32	32					
Eight	345	345				30	30					
Nine												
Ten												
Eleven												
Twelve												
Post-Graduate												
Adult H.S. (15+CK.) Adult H.S. (1-14 CR.)												
Subtotal	2,945	2,945				257	257					
Special Ed - Elementary	257	257				22	22		2	4	4	
Special Ed - Middle School Special Ed - High School	186	186				16	16		9	5 2	5 2	
Special Ed - CSSD										'	ľ	
Subtotal	443	443				38	38		11	6	6	
Co. Voc Regular												
Totals	3,388	3,388				295	295		11	6	6	
Percentage Error	L			%0	%0		. 4	%0 %0				%0

# ELEMINGTON-RARITAN REGIONAL SCHOOL DISTRICT SCHEDULE OF AUDITED ENROLLMENTS APPLICATION FOR STATE SCHOOL AID SUMMARY ENROLLMENT AS OF OCTOBER 15, 2013

			4	SCHEDULE PPLICATION FO ENROLLMEI	SCHEDULE OF AUDITED ENROLLMENTS APPLICATION FOR STATE SCHOOL AID SUMMARY ENROLLMENT AS OF OCTOBER 15, 2013	<u>OLLMENTS</u> <u>L AID SUMMAR'</u> <u>ER 15, 2013</u>	×					
	Re	Resident Low Income		Sar	Sample for Verification	u	Residen	<b>Resident LEP Low Income</b>	ome	Sample for Verification	erification	
	Reported on A.S.S.A. as Low Income	Reported on Workpapers as Low Income	Errors	Sample Selected from Workpapers	Verified to Application and Register	Sample Errors	Reported on A.S.S.A. as LEP low Income	Reported on Workpapers as LEP low Income	Errors	Sample Selected from Workpapers	Verified to Test Score and Register	Sample Errors
Half Day Preschool Full Day Preschool Half Day Kindergarten Full Day Kindergarten	11	11		۵ ۵	ِ ۵ کا		o ۵	ַס א		4 M	4 M	
One Two Three	55 58 43	55 58 21 3		25 19 1	25 26 19		7 8 72 8	7 8 22 52 30		23 19 7	23 19 4	
Frou Sive Seven	30 30 30 30 30	30 0 5 30 0 5		- 4 4 6			0 -	0 -		r	r	
Eight Nine Ten Eleven	27	27		2 2	2 2					) ←	) ←	
Twelve Post-Graduate Adult H.S. (15+CR.) Adult H.S. (1-14 CR.)												
Subtotal	349	349		158	158		00	80		68	68	
Special Ed - Elementary Special Ed - Middle Special Ed - High Subtotal	55 32 87	55 32 87		25 14 39	25 14 39							
Co. Voc Regular Co. Voc. Ft. Post Sec. Totals	436	436		197	197		89	89		68	68	
Percentage Error			%0			%0			%0			%0
	-	-	Transp	Transportation								
	Reported on DRTRS by DOE/county	Reported on DRTRS by District	Errors	Tested	Verified	Errors						
Reg Public Schools, col. 1 RegSpEd, col. 4 Transported - Non-Public, col. 3 Special Ed Spec, col. 6 Totals	1,739 397 47 2,185	1,739 397 47 2,185		228 34 7 22	228 34 7 271							
Percentage Error						%0						

FLEMINGTON-RARITAN REGIONAL SCHOOL DISTRICT SCHEDULE OF AUDITED ENROLLMENTS

FLEMINGTON-RARITAN REGIONAL SCHOOL DISTRICT SCHEDULE OF AUDITED ENROLLMENTS APPLICATION FOR STATE SCHOOL AID SUMMARY ENROLLMENT AS OF OCTOBER 15, 2013

	Residen	<b>Resident LEP NOT Low Income</b>	e	Samp	Sample for Verification	ation
	Reported on A.S.S.A. as NOT Low Income	Reported on Workpapers as NOT Low Income	Errors	Sample Verified to Selected from Application Workpapers and Registe	Verified to Application and Register	Sample Errors
Half Day Preschool Full Day Preschool Half Day Kindergarten Full Day Kindergarten	00	ۍ م		0 00	Q	о с
one Two	ء ت <del>ن</del> 1 م م	، <del>ر</del> کر ر		104+	იი. <del>.</del>	74 ←
Four Five Six	-	-		-	-	
Seven Eight Nine	Ţ	-		~		~
Ten Twelve Post-Graduate Adult H.S. (15+CR.) Adult H.S. (1-14 CR.) Subtotal	29	29		25	14	5
Special Ed - Elementary Special Ed - Middle Special Ed - High Subtotal						
Co. Voc Regular Co. Voc. Ft. Post Sec. Totals Percentage Error	29	29	%0	25	14	11 44.00%

#### FLEMINGTON-RARITAN REGIONAL SCHOOL DISTRICT

#### SCHEDULE OF MEAL COUNT ACTIVITY FOOD SERVICE FUND NUMBER OF MEALS SERVED AND (OVER)/UNDERCLAIM - FEDERAL ENTERPRISE FUNDS FOR THE FISCAL YEAR ENDED JUNE 30, 2014

PROGRAM	MEAL	MEALS	MEALS
	<u>CATEGORY</u>	<u>CLAIMED</u>	<u>TESTED</u>
National School Lunch	Paid	167,471	167,471
	Reduced	9,658	9,658
	Free	56,222	56,222
	TOTAL	233,351	233,351
National School Breakfast	Paid	1,451	1,451
	Reduced	810	810
	Free	21,927	21,927
	TOTAL	24,188	24,188

#### FLEMINGTON-RARITAN REGIONAL SCHOOL DISTRICT

#### SCHEDULE OF MEAL COUNT ACTIVITY FOOD SERVICE FUND NUMBER OF MEALS SERVED AND (OVER)/UNDERCLAIM - STATE ENTERPRISE FUNDS FOR THE FISCAL YEAR ENDED JUNE 30, 2014

PROGRAM	MEAL	MEALS	MEALS
	<u>CATEGORY</u>	<u>CLAIMED</u>	TESTED
State School Lunch	Paid	167,471	167,471
	Reduced	9,658	9,658
	Free	56,222	56,222
	TOTAL	233,351	233,351

#### FLEMINGTON-RARITAN REGIONAL SCHOOL DISTRICT

#### SCHEDULE OF CALCULATION OF EXCESS SURPLUS

#### FOR THE FISCAL YEAR ENDED JUNE 30, 2014

#### **REGULAR DISTRICT**

#### SECTION 1

#### 2% Calculation of Excess Surplus

2013 - 2014 Total General Fund Expenditures per CAFR Ex. C-1	\$_58,636,846.30	
Decreased by: On-Behalf TPAF Pension and Social Security Assets Acquired Under Capital Leases Adjusted 2013 - 2014 General Fund Expenditures	4,432,134.94 2,089,001.69	\$_52,115,709.67_
2% of Adjusted 2013 - 2014 General Fund Expenditures		1,042,313.39
Greater of Line Above or \$250,000.00		1,042,313.39
Increased by: Allowable Adjustment		387,062.00
Maximum Unreserved/Undesignated Fund Balance		\$1,429,375.39
SECTION 2		
Total General Fund Balances at June 30, 2014 Decreased by:	\$ 7,526,328.55	
Year-End Encumbrances	1,148,266.22	
Legally Restricted - Excess Surplus-Designated for Subsequent Year's Expenditures Other Restricted Fund Balances	2,179,345.00 1,056,596.04	
	1,030,390.04	<b>•</b> • • • • • • • • • •
Total Unassigned Fund Balance		\$ <u>3,142,121.29</u>

#### SECTION 3

Restricted Fund Balance-Excess Surplus	\$_	1,712,745.90
Recapitulation of Excess Surplus as of June 30, 2014		
Reserved Excess Surplus - Designated for Subsequent Year's Expenditures	\$	2,179,345.00
Reserved Excess Surplus	_	1,712,745.90
Total	\$	3,892,090.90
Detail of Allowable Adjustments		
Extraordinary Aid Additional Non-Public School Transportation Aid	\$	372,418.00 14,644.00
	\$	387,062.00
Detail of Other Restricted Fund Balance		
Statutory Restrictions: Capital Reserve	\$	1,056,596.04
Total Other Restricted Fund Balance	\$	1,056,596.04